# FINANCIAL STATEMENTS

Years Ended December 31, 2016 and 2015



# TABLE OF CONTENTS

	Page
INDEPENDENT AUDITORS' REPORT	1
MANAGEMENT DISCUSSION AND ANALYSIS	3
AUDITED FINANCIAL STATEMENTS	
Statements of Fiduciary Net Position	9
Statements of Changes in Fiduciary Net Position	10
Notes to Financial Statements	11
REQUIRED SUPPLEMENTARY INFORMATION	
Schedules of Changes in the Retirement System's Net Pension Liability	26
Schedules of the Retirement System's Net Pension Liability	27
Schedules of Employers' Contributions	28
Schedules of Investment Returns	29
Notes to Required Supplementary Information	30



# **INDEPENDENT AUDITORS' REPORT**

To the Board of Trustees Public School Retirement System of the School District of Kansas City, Missouri Kansas City, Missouri

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Public School Retirement System of the School District of Kansas City, Missouri (the "Retirement System"), which comprise the statements of fiduciary net position as of December 31, 2016 and 2015, and the related statements of changes in fiduciary net position for the years then ended, and the related notes to the financial statements, which collectively comprise the basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Retirement System as of December 31, 2016 and 2015, and the changes in fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.



#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis for the years ended December 31, 2016 and 2015 on pages 3 through 7 and supplementary information on pages 25 through 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audits of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audits were conducted for the purpose of forming opinions on the financial statements that collectively comprise the Retirement System's basic financial statements. The introductory section, titled Management Discussion and Analysis, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The introductory section has not been subjected to the auditing procedures applied in the audits of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

Mayer Hoffman McCann P.C.

Kansas City, Missouri June 7, 2017

MANAGEMENT DISCUSSION AND ANALYSIS

## MANAGEMENT DISCUSSION AND ANALYSIS

Years Ended December 31, 2016 and 2015

Our discussion and analysis of the Public School Retirement System of the School District of Kansas City, Missouri's (the "Retirement System") financial performance provides an overview of the Retirement System's financial activities for the years ended December 31, 2016 and 2015.

#### Financial statements

**Statement of Fiduciary Net Position** - The statement of fiduciary net position reports the Retirement System's assets, liabilities, and the resultant net position available at the end of the year (Assets - Liabilities = Net Position). All assets and liabilities are recorded by use of the accrual basis of accounting. The assets are generally made up of cash, investments (at fair market value), and contributions receivable from participating employers and plan members. The liabilities include unpaid and/or accrued expenses as of the end of the year. Overall, this statement shows the financial position of the Retirement System at the specified year-end date.

**Statement of Changes in Fiduciary Net Position** - The statement of changes in fiduciary net position reports the transactions of the Retirement System that occurred during the year. All of the current year's revenue and expenses are taken into account when preparing this statement. This statement not only shows that Additions - Deductions = Net Changes in Fiduciary Net Position, but it also supports the change that has occurred to the prior year's net position value as shown on the statement fiduciary net position.

**Notes to the Financial Statements** - The notes to the financial statements are an integral part of the financial statements. The required supplementary information provides historical and supplementary information, which is considered useful in the evaluation of the condition of the Plan, which is administered by the Retirement System.

#### MANAGEMENT DISCUSSION AND ANALYSIS

Years Ended December 31, 2016 and 2015

#### **Comparative statements**

The following are summary comparative statements of the Retirement System. For the purpose of this report, these comparative statements have been condensed to give its users a quick overview of the Retirement System's net position and changes in them. One can think of the Retirement System's net position as a way to measure the Retirement System's financial health. Over time, increases or decreases in the Retirement System's net position are indicators of whether its financial health is improving or deteriorating.

		Decen	Percentage			
	_	2016	2015	Change		
Receivables Investments Cash Prepaid and other assets Property and equipment, net of	\$	12,069,103 618,133,183 2,401,367 45,865	\$ 12,175,210 622,054,307 2,469,527 36,491	-0.87% -0.63% -2.76% 25.69%		
accumulated depreciation Total assets		54,238 632,703,756	 103,742 636,839,277	-47.72% -0.65%		
Securities purchased Accounts payable Accrued expenses		538,494 590,186 132,463	 30,751 583,179 115,841	1651.14% 1.20% 14.35%		
Total liabilities		1,261,143	 729,771	72.81%		
Net position restricted for pensions	\$	631,442,613	\$ 636,109,506	-0.73%		

## MANAGEMENT DISCUSSION AND ANALYSIS

Years Ended December 31, 2016 and 2015

#### **Comparative statements** (continued)

	Years Ended	Percentage			
	 2016	2015	Change		
Contributions	\$ 32,808,515	\$ 29,145,161	12.57%		
Net investment income (loss)	 44,337,774	 (10,025,518)	542.25%		
Total additions	 77,146,289	 19,119,643	303.49%		
Benefits paid	76,898,255	76,235,124	-0.87%		
Refunds of contributions	3,270,723	3,399,065	3.78%		
Depreciation expense	92,179	250,979	63.27%		
Administrative expenses	 1,552,025	 1,648,449	5.85%		
Total deductions	 81,813,182	 81,533,617	-0.34%		
Decrease in net position	(4,666,893)	(62,413,974)	92.52%		
Net position restricted for pensions:					
Beginning of year	 636,109,506	 698,523,480	-8.94%		
End of year	\$ 631,442,613	\$ 636,109,506	-0.73%		

For the year ended December 31, 2016, the change in plan net position for the Retirement System decreased by just under 1% compared to the year ended December 31, 2015.

#### Office facility

In October 2004, the Retirement System purchased the property located at 4600 Paseo Boulevard (also known as 1331 Brush Creek and 4605 Virginia). The acquisition of this 14,200 square foot facility was to serve as the Retirement System's office space. The purchase price was \$884,050. The purchase of this facility allowed the Retirement System the ability to cease paying rent for office space (which was \$5,668 per month for 3,400 square feet of downtown space) and parking. The facility allowed the Retirement System spaces along with a large, open meeting area. The facility was large enough to allow for the rental of office space to other entities, and consequently offered the possibility to reduce occupancy costs.

In August 2005, the Retirement System relocated its offices from downtown to the new facility at 4600 Paseo Boulevard. Remodeling construction had been completed on phase one when the Retirement System took occupancy. During the remainder of 2005, construction continued on phases two and three of the building.

In September 2009, the Retirement System entered into a one year lease of 2600 square feet in the amount of \$40,000 with a tenant. Over the years, the lessee extended the initial lease term for several short term intervals and increased the square footage that is leased; however that lease expired December 2013. As of December 31, 2015, the lessee no longer leased space in the building.

#### MANAGEMENT DISCUSSION AND ANALYSIS

Years Ended December 31, 2016 and 2015

#### Office facility (continued)

In December 2011, the Retirement System exercised its "right of first refusal" on the sale of the adjoining property. Simultaneously with the purchase, the Retirement System sold the property to an unrelated buyer in the amount of \$265,000. There was no gain on the sale of this property.

In April 2014, the Retirement System obtained an appraisal of their building and determined that the carrying value exceeded the fair value of the building; therefore, it was determined that the building value was impaired. An impairment loss of \$1,349,121 was recorded for the year ended December 31, 2014 to reduce the carrying amount of the building down to the fair value amount of \$770,000.

In October 2014, the Retirement System agreed to list the building for sale on the real estate market. In December 2015, the Retirement System sold their building. The Retirement System recognized a gain on the sale of the building of \$14,964. In April of 2016 relocated their office facility to a leased facility.

The value of the building as reflected in the above Summary Comparative Statements of Fiduciary Net Position reflects the net book value at December 31, 2015. The net book value includes original cost plus the construction costs, less accumulated depreciation costs. The net book value at December 31, 2015 is \$0 due to the sale of the building in December 2015.

AUDITED FINANCIAL STATEMENTS

# STATEMENTS OF FIDUCIARY NET POSITION

December 31, 2016 and 2015

	2016	2015			
ASSETS					
Receivables:	<b>A</b>	<b>* -------------</b>			
Plan member contributions	\$ 697,036	\$ 720,848			
Employers' contributions	10,562,880	9,757,475			
Due from brokers for securities sold	364,670	1,189,058			
Accrued interest and dividends	444,517	507,829			
	12,069,103	12,175,210			
Investments, at fair value					
Cash and short term investments	13,832,993	14,266,375			
Commingled domestic fixed income	52,860,342	61,809,810			
High yield fixed income	16,474,561	14,919,095			
Global fixed income	28,214,068	27,554,504			
Domestic equity	145,024,310	141,293,930			
International equity	151,657,182	148,205,278			
Pooled real estate funds	70,742,809	71,749,420			
Alternative equity funds	91,321,786	94,206,030			
Private equity funds	27,812,474	30,226,368			
Commodities fund	20,192,658_	17,823,497			
	618,133,183	622,054,307			
Other:					
Cash	2,401,367	2,469,527			
Prepaid and other assets	45,865	36,491			
Property and equipment, at cost, less					
accumulated depreciation	54,238	103,742			
	2,501,470	2,609,760			
TOTAL ASSETS	632,703,756	636,839,277			
LIABILITIES					
Due to brokers for securities purchased	538,494	30,751			
Accounts payable	590,186	583,179			
Accrued payroll expenses	132,463	115,841			
TOTAL LIABILITIES	1,261,143	729,771			
NET POSITION RESTRICTED FOR PENSIONS	\$ 631,442,613	\$ 636,109,506			

# STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION

Years Ended December 31, 2016 and 2015

	2016	 2015
Contributions:		
Plan members	\$ 16,528,188	\$ 14,645,901
Employers	 16,280,327	 14,499,260
Total contributions	 32,808,515	 29,145,161
Investment income (loss):		
Net realized and unrealized appreciation (depreciation)		
in fair value of investments	42,374,383	(12,410,080)
Interest	2,147,094	2,644,542
Dividends	3,797,930	4,229,650
	 48,319,407	 (5,535,888)
Less: Investment expense	3,981,633	4,489,630
Net investment income (loss)	 44,337,774	 (10,025,518)
TOTAL ADDITIONS	 77,146,289	 19,119,643
Benefits paid	76,898,255	76,235,124
Refund of contributions	3,270,723	3,399,065
Depreciation expense	92,179	250,979
Administrative expenses	 1,552,025	 1,648,449
TOTAL DEDUCTIONS	 81,813,182	 81,533,617
NET DECREASE IN NET POSITION	(4,666,893)	(62,413,974)
NET POSITION RESTRICTED FOR PENSION		
Beginning of year	 636,109,506	 698,523,480
End of year	\$ 631,442,613	\$ 636,109,506

See Notes to Financial Statements

#### NOTES TO FINANCIAL STATEMENTS

## (1) <u>Description of plan</u>

The following description of the Public School Retirement System of the School District of Kansas City, Missouri (the "Retirement System") provides only general information. Participants should refer to the Missouri Revised Statutes regarding the Retirement System or the Summary Plan Description for a more complete description of the Retirement System's provisions, which are available from the Retirement System's administrator.

**General** - The Retirement System is a cost-sharing multiple-employer defined benefit pension plan (the "Plan"), which was established by the General Assembly of the State of Missouri and is exempt from the provisions of the Employee Retirement Income Security Act of 1974. The Board of Trustees of the Retirement System ("Board of Trustees") administers and operates the Plan in accordance with the statutes of the State of Missouri. At December 31, 2016, participating employers consisted of the School District of Kansas City, Missouri; the Kansas City, Missouri Public Library District; the Retirement System; and the following charter schools: Academie LaFayette, Academy for Integrated Arts, Allen Village Charter School, Citizens of the World Charter School, Alta Vista Charter School, Benjamin Banneker Charter Academy, Brookside Charter School, Crossroads Academy of Kansas City, DeLaSalle Charter School, Della Lamb Elementary, Ewing Marion Kauffman School, Frontier School of Innovation, Genesis School, Inc., Gordon Parks Elementary, Hogan Preparatory Academy, Hope Leadership Academy, Kansas City Neighborhood Academy, KIPP Endeavor Academy, Lee A. Tolbert Community Academy, Pathway Academy, Scuola Vita Nuova, and University Academy.

**Eligibility** - All regular, full-time employees of the participating employers become members of the Plan as a condition of employment if they are in a position requiring at least 25 hours of work per week and nine calendar months per year. Employees who retire after June 30, 1999 and were hired after 1961, but before January 1, 2014 are members of Plan B. Employees hired after January 1, 2014 are members of Plan C. At January 1, 2016 and 2015, respectively, the Plan's membership consisted of:

	2016	2015
Active plan members	3.574	3.493
Retirees and beneficiaries receiving benefits	4,049	4,011
Terminated plan members, vested entitled to but not yet receiving benefits	461	476
Terminated plan members, nonvested entitled to a refund of		
contributions plus accrued interest	2,279	2,124
Total plan membership	10,363	10,104

**Contributions** - Effective January 1, 2015, members of Plan B and C contributed at 8.5% of annual compensation, as defined. Effective January 1, 2016, members of Plan B and C contributed at 9% of annual compensation.

Effective January 1, 2015, employers contributed 8.5% of annual compensation, as defined. Effective January 1, 2016, employers contributed at 9% of annual compensation.

**Service** - Creditable service is membership service. This is service for which required contributions have been made. Members of Plan B are effectively limited to 30 years of creditable service, regardless of the number of years actually worked, unless the member earned more than 30 years prior to August 28, 1993. Members of Plan C are effectively limited to 34.25 years of creditable service, regardless of the number of years actually worked.

#### NOTES TO FINANCIAL STATEMENTS

#### (1) <u>Description of plan</u> (continued)

#### Compensation

Annual compensation - Compensation in excess of the limitations set forth in Section 401(a)(17) of the Internal Revenue Code will be disregarded for purposes of determining contributions and benefits for members of Plan B and C. A member's annual compensation is the member's regular compensation.

Average final compensation - For members of Plan B and C, the average final compensation is the highest average compensation paid during any four consecutive years of creditable service.

#### Normal retirement

*Eligibility* - A member of Plan B may retire (a) after the completion of five years of creditable service, provided such member has attained at least the age of 60 or (b) after the member has accumulated a minimum of 75 credits (effective August 28, 1998), where each year of creditable service plus a member's age equals 75 credits. A member of Plan C may retire (a) after the completion of five years of creditable service, provided such member has attained at least the age of 62 or (b) after the member has accumulated a minimum of 80 credits, where each year of creditable service plus a member's age equals 80 credits.

*Benefit* - For a member of Plan B, the normal monthly retirement benefit equals the product of one-twelfth of 2.00% (1.75% for members who retired prior to June 30, 1999) of the member's average final compensation and years of creditable service, subject to a maximum of 60% of their average final compensation. The normal monthly retirement benefit for a member of Plan B whose years of creditable service exceeded 34.25 years on August 28, 1993, shall equal the product of 1.75% and the member's years of creditable service on August 28, 1993. For a member of Plan C, the normal monthly retirement benefit equals the product of one-twelfth of 1.75% of the member's average final compensation and years of creditable service, subject to a maximum of 60% of their average final compensation.

*Minimum benefit* - Effective January 1, 1996, any member with at least ten years of service, but less than twenty years, is entitled to a minimum monthly retirement benefit equal to the sum of \$150 and \$15 for each full year of creditable service in excess of ten years or the actuarial equivalent if an option is elected. Any member with at least twenty years of creditable service at retirement is entitled to a minimum monthly retirement benefit of \$300 or the actuarial equivalent of \$300 if an option is elected. Beneficiaries of deceased members who retired with at least ten years of creditable service and elected one of the optional plans for payment of benefits may receive the actuarial equivalent of the minimum monthly retirement benefit available for the option chosen.

Under either Plan, if a member's accumulated contributions provide more than one-half of the member's monthly retirement benefit (under the actuarial assumptions adopted by the Board of Trustees), the member's benefit will be increased by this excess.

#### Early retirement

*Eligibility* - A member with at least five years of creditable service and a minimum age of fifty-five is eligible for early retirement. A Plan B member with at least 30 years of creditable service may retire at any time regardless of age. A Plan C member with at least 34.25 years of service may retire at any time regardless of age.

*Benefit* - A member eligible for early retirement will receive a reduced benefit, calculated as for normal retirement, which recognizes service and compensation to the actual retirement date. The reduction in benefit will provide a benefit which is actuarially equivalent to the normal retirement benefit that would be payable at the member's normal retirement date.

#### NOTES TO FINANCIAL STATEMENTS

#### (1) <u>Description of plan</u> (continued)

#### **Disability retirement**

*Eligibility* - A member with at least five years of creditable service who is certified to be totally incapacitated for performance of duty by the Medical Board (as designated by the Board of Trustees) is eligible for disability retirement.

*Benefit* - A disabled member will receive an unreduced benefit, calculated as for normal retirement, based on service and average final compensation at the actual retirement date. The minimum disability retirement allowance shall be the lesser of:

- 1. 25% of the person's average compensation; or
- 2. The member's service retirement allowance calculated based on the member's final average compensation and the maximum number of years of creditable service the member would have earned had the member remained an employee until attaining the age of 60.

#### Termination benefits - vested

*Eligibility* - A member who has at least five years of creditable service earns a vested interest in their accrued benefit, provided the member leaves their contributions in the Plan.

*Benefit* - The vested benefit is calculated as a normal retirement benefit based on a member's creditable service and average final compensation on the termination date. The benefit is payable, at minimum, on the member's normal retirement date.

#### Termination benefits - non-vested

If the member's termination is for reasons other than death or retirement, and if the member has not met the vesting or retirement requirements, only the member's contributions with interest will be refunded.

#### Death benefit

*Prior to retirement* - For a member who passes away while actively employed, the member's accumulated contributions with interest will be paid to the member's beneficiary. Certain beneficiaries of a member of Plan B or C have the option to receive a monthly retirement benefit or a refund of the member's contributions with interest. All beneficiaries are guaranteed to receive at least the member's accumulated contributions at retirement, if a member passes away before electing an option.

*Post retirement* - The optional form of benefit payment selected under either Plan B or Plan C will determine what, if any, benefits are payable upon death after retirement.

Option 1 - The retiree's beneficiary will receive, for life, the same level of monthly retirement benefit. In the event that the retiree's beneficiary predeceases the retiree, the retiree's monthly retirement benefit will be adjusted to the amount it would have been, had the retiree not elected Option 1.

Option 2 - The retiree's beneficiary will receive, for life, a monthly retirement benefit equal to one-half the retiree's benefit. In the event the retiree's beneficiary predeceases the retiree, the retiree's monthly benefit will be adjusted to the amount it would have been, had the retiree not elected Option 2.

Option 3 - No benefits are payable to the retiree's estate or any beneficiary. Retirement benefits payable under this option will be actuarially increased from the normal formula.

#### NOTES TO FINANCIAL STATEMENTS

#### (1) <u>Description of plan</u> (continued)

#### Death benefit (continued)

If the death of any retiree who has not elected an option occurs before they have received total benefits at least as large as their accumulated contributions, the difference shall be paid to the deceased's beneficiary, if living, or to their estate.

**Benefit increase adjustments** - The Board of Trustees shall determine annually whether or not the Retirement System can provide an increase in benefits for those retirees who, as of January 1 preceding the date of such increase, have been retired at least one year (three years prior to January 1, 2002). Any increase also applies to optional retirement allowances paid to a retiree's beneficiary. Before any increases are made, the following requirements must be satisfied:

- 1. The Retirement System funded ratio as of January 1<sup>st</sup> of the preceding year of the proposed increase must be at least 100% after adjusting for the effect of the proposed increase. The funded ratio is the ratio of assets to the pension benefit obligation.
- 2. The actuarially required contribution rate, after adjusting for the effect of the proposed increase, may not exceed the statutory contribution rate.
- 3. The actuary must certify that the proposed increase will not impair the actuarial soundness of the Retirement System.

In accordance with the Benefit Increase Adjustments Policy, if an increase is permissible, the amount of the increase will be equal to the lesser of 3% or the percentage increase in the CPI for the preceding year, subject to a cumulative increase of 100% subsequent to December 31, 2000.

The Board of Trustees reserves the right, at its sole discretion, not to award any Benefit Increase Adjustment or other supplements for any year, even if the statutory requirements for an increase are satisfied, or to provide increases in greater or lesser amounts than prescribed by this policy. For the years ended December 31, 2016 and 2015 there was no Benefit Increase Adjustment or an extra check issued to eligible retirees.

Administration of the Retirement System - The Board of Trustees (the "Board") is responsible for the general administration and proper operation of the Retirement System. The Board consists of twelve members: four members appointed by the Board of Education, one member appointed by the Board of Trustees of the Library District, four members elected by and from the members of the Retirement System, two members elected by and from the retirees of the Retirement System, and the Superintendent of Schools of the School District of Kansas City, Missouri. The Board hires an Executive Director to manage the day-to-day operations and implement strategic plans as set by the Board.

**Administrative expenses** - All expenses of the Retirement System are paid by the Plan. Fees related to the administration of Plan are included in administrative expenses. Investment related expenses are included in net appreciation of fair value of investments.

#### (2) <u>Summary of significant accounting policies</u>

**Basis of accounting** - The financial statements of the Retirement System are prepared on the accrual method of accounting. Plan member and employer contributions are recognized in the period in which the contributions are due. Based on an agreement with the State of Missouri, the School District of Kansas City, Missouri and the Kansas City, Missouri Public Library District pay the employer portions of their retirement payment one year in arrears. These amounts are included in the financial statements as contributions receivable. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

#### NOTES TO FINANCIAL STATEMENTS

#### (2) <u>Summary of significant accounting policies</u> (continued)

**Implementation of Governmental Accounting Standards Board ("GASB") Statement No. 72** – GASB No. 72, *Fair Value Measurement and Application,* was implemented during 2016. GASB Statement No. 72 addresses accounting and reporting issues related to fair value measurements. The Statement requires disclosure to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques. Although the Statement should be applied retrospectively, the Board has determined restatement of the prior period is not practical. The implementation of GASB Statement No. 72 had no effect on the Retirement System's net position.

**Use of estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets and liabilities and changes therein, and disclosures of contingent assets and liabilities. Accordingly, actual results may differ from those estimates.

**Property and equipment** - Property and equipment are carried at cost. Purchases are depreciated over their estimated useful lives by use of the straight-line method. The useful lives for the purpose of computing depreciation are:

Building and improvements	40 years
Equipment	7 years
Software	5 years

**Investment valuation and income recognition** - The net unrealized appreciation or depreciation in the fair value of investments for the period reflects the net increase or decrease in the fair value of the investments, on an aggregate basis, between the beginning and the end of the reporting period. The net realized gain or loss on sale of investments is the difference between the proceeds received and the cost of the investment sold. The net realized gains and losses have been combined with the net unrealized appreciation and depreciation for purposes of this report.

Purchases and sales of securities are recorded on a trade-date basis. Investment income (loss) is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

#### NOTES TO FINANCIAL STATEMENTS

## (2) <u>Summary of significant accounting policies</u> (continued)

The Retirement System's policy in regard to the allocation of invested assets is established and may be amended by the Board of Trustees. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan. The following was the Retirement System Board's adopted asset allocation policy as of December 31, 2016:

Asset Class	Target Allocation
US Equity	22.50 %
Developed Equity	15.00 %
Emerging Market Equity	10.00 %
Core Fixed Income	10.00 %
High Yield	2.50 %
Global Fixed Income	5.00 %
MACS	7.50 %
Private Equity	5.00 %
Hedge Funds - Equity Long/Short	4.50 %
Hedge Funds of Funds	3.00 %
Commodities	5.00 %
Real Estate	10.00 %
Total	100.00 %

**Rate of return** - For the years ended December 31, 2016 and 2015, the annual money-weighted return on the Retirement System's investments, net of investment expense was 7.39% and -1.20%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Concentration risk** - As of December 31, 2016 and 2015, the Retirement System has the following concentrations defined as investments (other than those issued or guaranteed by the U.S. government in any one organization) that represent 5% or more of the Retirement System's net position.

	December 31,					
	201					
Rhumbline S&P 500 Pooled Index Fund	\$	67,259,581	\$	71,567,167		
Georgetown Fund Managed by Rock Creek		33,491,017		40,255,530		
Rhumbline S&P Mid-Cap 400 Index Fund		40,203,896		38,460,350		
AQR Global Risk Premium Fund		36,967,974		33,454,399		
Earnest Partners Emerging Market Fund		32,867,196		*		

\* Not applicable, investment amount is below 5%.

**Custodial credit risk** - Custodial credit risk is when, in the event a financial institution or counterparty fails, the Retirement System would not be able to recover the value of deposits, investments or collateral securities that are in the possession of an outside party. All investments are held in the Retirement System's name and are not subject to creditors of the custodial financial institution.

## NOTES TO FINANCIAL STATEMENTS

#### (2) <u>Summary of significant accounting policies</u> (continued)

**Currency risk** - Currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. All investments held by the Retirement System at December 31, 2016 were in United States currency.

**Credit risk** - Credit risk is the risk that an issuer or other counterparty to a debt investment will not fulfill its obligations. The Retirement System's investment policies require that any investment manager have at least 80% of holdings in issues rated A or higher by both Standard & Poor's Corporation and Moody's Investors Service or their equivalents. Each portfolio is required to maintain a reasonable risk level relative to its benchmark. The Retirement System's assets as of December 31, 2016 subject to credit risk are shown with current credit ratings below:

U.S. Government	\$ 24,802,444	46.9%
AAA	8,867,873	16.8%
AA	3,522,192	6.7%
A	6,948,541	13.1%
BAA	 8,719,292	16.5%
	\$ 52,860,342	100.0%

**Interest rate risk** - Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Retirement System's assets subject to interest rate risk are shown below grouped by effective duration ranges:

	Current	Investment Maturities (in years)						s)	
Security Description	 Market Value				1 - 5		6 - 10		Greater Than 10
U.S. Government	\$ 27,377,464	\$	-	\$	3,582,878	\$	4,583,895	\$	19,210,691
Corporate BondsUnited States	 25,482,878		-		4,583,664		9,370,188		11,529,026
	\$ 52,860,342	\$	-	\$	8,166,542	\$	13,954,083	\$	30,739,717

#### (3) <u>Fair value measurements</u>

The framework for measuring fair value provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy are described below:

Level 1 Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Plan has the ability to access.

#### NOTES TO FINANCIAL STATEMENTS

#### (3) Fair value measurements (continued)

- Level 2 Inputs to the valuation methodology include quoted prices for similar assets and liabilities in active markets; quoted prices for identical or similar assets and liabilities in inactive markets; inputs other than quoted market prices that are observable for the asset or liability; and inputs that are derived principally from or corroborated by observable market data by correlation or other means. If the asset or liability has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset or liability.
- Level 3 Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value.

In instances where inputs used to measure fair value fall into different levels in the fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest-level input that is significant to the valuation.

Debt and equity securities classified in Level 1 are valued using prices quoted in active markets for those securities.

Debt securities classified in Level 2 are valued using either a bid evaluation or a matrix pricing technique. Bid evaluations may include market quotations, yields, maturities, call features, and ratings. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 2 debt securities have nonproprietary information that is readily available to market participants, from multiple independent sources, which are known to be actively involved in the market.

## NOTES TO FINANCIAL STATEMENTS

# (3) Fair value measurements (continued)

Investment Type	Quoted Prices in Active Markets for Identical Assets (Level 1)		Si	gnificant Other Observable Inputs (Level 2)	Significant nobservable Inputs (Level 3)	То	tal Fair Value
Common stocks	\$	126,302,355	\$	-	\$ -	\$	126,302,355
Real estate investment trusts		2,684,369		-	-		2,684,369
Total equity investments		128,986,724		-	-		128,986,724
U.S. Treasuries		8,665,034		-	-		8,665,034
Agencies		-		15,959,551	-		15,959,551
Collateralized mortgage-backed securities		-		1,096,213	-		1,096,213
Corporate bonds		-		17,007,275	-		17,007,275
Corporate asset-backed securities		-		4,568,012	-		4,568,012
Corporate collateralized mortgage obligations		-		3,533,019	-		3,533,019
Corporate collateralized obligations		-		374,572	-		374,572
State and local obligations		-		1,656,666	-		1,656,666
Total fixed income investments		8,665,034		44,195,308	-		52,860,342
Total investments by fair value level	\$	137,651,758	\$	44,195,308	\$ -	\$	181,847,066
Investments measured at NAV <sup>(a)</sup>							422,453,124
Investments measured at amortized cost <sup>(a)</sup>							13,832,993
Total investments measured at fair value						\$	618,133,183

(a) Certain investments that were measured at net asset value per share (or its equivalent) have not been classified in the fair value hierarchy. The fair value amounts presented in this table are intended to permit reconciliation of the fair value hierarchy to the line items presented in the statements of net assets available for benefits.

#### NOTES TO FINANCIAL STATEMENTS

#### (3) Fair value measurements (continued)

The valuation method for investments measured at the net asset value per share, or equivalent, is presented in the table below.

			Redemption	
		Unfunded	Frequency	Redemption
	Fair Value	Commitments	(If Currently Eligible)	Notice Period
Investment Type				
Cash equivalents (4)	\$ 13,832,993	\$-	N/A	N/A
Equity commingled funds				
Developed markets (1)	107,463,477	-	Twice a Month	2 days
Emerging markets (1)	60,231,292	-	Daily/Weekly	2 days
Fixed-income comingled funds				
High yield fixed income (1)	16,474,561	-	Daily	2 days
International fixed income (1)	28,214,068	-	Daily	2 days
Hedge fund of funds commingled funds (1)	54,353,812	-	Quarterly	90 - 100 days
Private equity funds (2)	27,812,474	3,463,000	Not Eligible	N/A
Global real estate investment trusts (1)	7,030,949	-	Monthly	15 days
Commodities (1)	20,192,658	-	Monthly	5 days
Global tactical asset allocation commingled funds (1)	36,967,974	-	Monthly	15 days
Real estate commingled fund (3)	29,187,752	-	Quarterly	45 - 60 Days
Real estate (3)	34,524,107	1,300,000	Not Eligible	N/A
Investments measured at the NAV	\$ 436,286,117	-		

- (1) Consists of two domestic equity funds, two international emerging market equity funds, two fixed income funds and two hedge fund of funds, one global tactical asset allocation fund, one commodities fund, and one global real estate securities trust fund, that are considered commingled in nature. Each are valued at the net asset value of the units held at the end of the period based upon the fair value of the underlying investments.
- (2) KCPSRS' private equity portfolio consists of 165 active partnerships within the funds-of-funds investments, which invests primarily in buyout funds, with exposure to venture capital, special situations, growth equity and supplemented by secondary and co-investment opportunities. The fair values of the funds-to-funds have been determined using net assets valued one quarter in arrears plus current quarter cash flows. These funds are not eligible for redemption. Distributions are received as underlying investments within the funds are liquidated, which on average can occur over the span of the next 1 to 7 years.
- (3) For real estate and real estate commingled funds, investments generally valued using one or a combination of the following accepted valuation approaches: market, cost or income. For three of the real estate funds, generally annual appraisals are performed by an independent third-party each year, minimum every three years. For two of the real estate funds, the inputs and assumptions utilized to estimate future cash flows are based upon the manager's evaluation of the economy, capital markets, market trends, operating results, and other factors, including judgments regarding occupancy rates, rental rates, inflation rates, and capitalization rates utilized to estimate the projected cash flows at disposition and discount rates. All portfolios have audited financials completed at fiscal year-end.
- (4) The EB Temporary Investment Fund of The Bank of New York Mellon (the "Fund") values its investments on the basis of amortized cost which approximates market value for the Fund as a whole. The amortized cost method involves valuing a security at cost on the date of purchase and thereafter at a constant dollar amortization to maturity of the difference between the principal amount due at maturity and the initial cost of the security. The use of amortized cost is subject to compliance with the Fund's amortized cost procedures as specified under The Bank of New York Mellon Employee Benefit Collective Investment Fund Plan.

## NOTES TO FINANCIAL STATEMENTS

## (4) <u>Property and equipment</u>

Property and equipment consisted of the following at December 31, 2016 and 2015:

	December 31,									
		2016	2015							
Cost										
Equipment	\$	42,675	\$	-						
Software		2,223,908		2,223,908						
Total cost		2,266,583		2,223,908						
Less: accumulated depreciation		(2,212,345)		(2,120,166)						
Net property and equipment	\$	54,238	\$	103,742						

Depreciation expense for the years ended December 31, 2016 and 2015 was \$92,179 and \$250,979, respectively.

In December 2011, the Retirement System exercised its "right of first refusal" on the sale of the adjoining property. Simultaneously with the purchase, the Retirement System sold the property to an unrelated buyer in the amount of \$265,000. There was no gain on the sale of this property.

In April 2014, the Retirement System obtained an appraisal of their building and determined that the carrying value exceeded the fair value of the building; therefore, it was determined that the building value was impaired. An impairment loss of \$1,349,121 was recorded for the year ended December 31, 2014 to reduce the carrying amount of the building down to the fair value amount of \$770,000.

In October 2014, the Retirement System agreed to list the building for sale on the real estate market with intentions of selling the building within the next year. As a result, the net book value of the building at December 31, 2014 was categorized as an asset held for sale on the statement of fiduciary net position. In December 2015, the Retirement System sold their building and recognized a gain on the sale of the building of \$14,964. In April of 2016 relocated their office facility to a leased facility.

#### (5) <u>Funding policy</u>

The Missouri Revised Statutes Sections 169.350.4 and 169.291.16 specify that for 2014 and each subsequent year, the employee contribution rate and the employer contribution rate shall be the same percentage of compensation, each not less than 7.5% of compensation not more than 9% compensation. Within this permitted range, the rate may be changed (increased or decreased) in increments of 0.5% each year. The objective is that the combined employee and employer contribution will be the amount actuarially required to cover the normal cost and amortize the unfunded accrued actuarial liability over a period that does not exceed 30 years from the date of valuation. The rate for each calendar year shall be certified by the Board of Trustees to the employers at least six months prior to the date such rate is to be effective.

#### NOTES TO FINANCIAL STATEMENTS

#### (6) <u>Net pension liability</u>

The components of the net pension liability of participating entities at December 31, 2016 and 2015, were as follows:

		2016	2015			
Total pension liability Less: plan fiduciary net position Net pension liability	\$ \$	900,947,927 631,442,613 269,505,314	\$ \$	896,798,027 636,109,506 260,688,521		
Plan fiduciary net position as a percentage of total pension liability		70.09%		70.93%		

Actuarial information - The Retirement System engages an independent actuarial firm to perform an annual actuarial valuation. The information displayed below presents the funded status as of the most recent actuarial valuation.

Actuarial Valuation Date	 Actuarial Value of Assets A	Actuarial Accrued Liability B		unded Actuarial crued Liability (UAAL) B-A	Funded Ratio A/B	Covered Payroll C	UAAL as a Percentage of Covered Payroll (B-A)/C	
1/1/2015	\$ 712,390,611	\$ 891,543,036	*	179,152,425	79.91%	\$ 170,845,124	104.86%	
1/1/2016	\$ 694,641,248	\$ 895,230,295		200,589,047	77.59%	\$ 179,013,516	112.05%	

The actuarial assumptions used for the most recent valuations are as follows:

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5)

Pre-retirement mortality rates were based on RP-2000 Healthy Non-Annuitant projected 15 years from the valuation date using Scale AA. Post-retirement mortality rates were based on RP-2000 Healthy Annuitant Table Annuitant projected 7 years from the valuation date using Scale AA. Disability mortality rates were based on RP-2000 Disabled Table for Males and Females.

The long-term expected rate of return on pension plan investments is reviewed as part of the regular experience study prepared by the Retirement System. Several factors are considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and an analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation), along with estimates of variability and correlations for each asset class, were developed by the Retirement System's investment consultant. These ranges are combined to produce the 10-year long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Retirement System's target asset allocation as of December 31, 2016 (see the discussion of the pension plan's investment policy) are summarized in the following table:

## NOTES TO FINANCIAL STATEMENTS

## (6) <u>Net pension liability</u> (continued)

Asset Class	10-Year Long-term Expected Real Rate of Return
US Equity	5.3 %
Developed Equity	5.7 %
Emerging Market Equity	7.1 %
Core Fixed Income	2.0 %
High Yield	4.0 %
Global Fixed Income	1.1 %
MACS	4.7 %
Private Equity	8.7 %
Hedge Funds - Equity Long/Short	4.8 %
Hedge Funds of Funds	3.7 %
Commodities	2.8 %
Real Estate	4.6 %

**Discount Rate** - The discount rate used to measure the total pension liability was 8%. The projection of cash flows used to determine the discount rate assumed that contributions from the Plan members will be made at the current contribution rate and that contributions from employers will be made at contractually required rates, actuarially determined. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate** - The following presents the net pension liability of participating entities calculated using the discount rate of 8%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7%) or 1-percentage-point higher (9%) than the current rate:

	Discount Rate	Participating entities' net pension liabilty
1% decrease	7.0%	351,329,071
Current discount rate	8.0%	269,505,314
1% increase	9.0%	199,173,702

## NOTES TO FINANCIAL STATEMENTS

#### (7) <u>Operating lease</u>

The Retirement System entered into an office lease agreement commencing December 2015 and expiring March 2016. Amounts paid relating to this lease were \$3,700. The Retirement System also entered into an office lease agreement commencing on April of 2016 and expiring on February 2026.

Minimum rent payments under non-cancellable operating leases which extend for periods greater than one year are as follows:

#### Years Ending December 31,

2017	\$ 65,098
2018	66,306
2019	68,043
2020	69,857
2021	71,672
Thereafter	 291,675
Total	\$ 632,651

## (8) <u>Tax status</u>

The Retirement System is exempt from federal income tax under Section 501 of the Internal Revenue Code.

#### (9) <u>Risks and uncertainties</u>

The Plan invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risk. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statements of plan net assets.

Plan contributions are made and the actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimation and assumption process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

Changes in the discount rate and investment returns can have a significant effect on the funded status of the Plan. Management continues to monitor these changes and the potential impact on the future pension plan funding requirements and related expenses.

## (10) <u>Subsequent events</u>

The Retirement System has evaluated subsequent events through June 7, 2017, which is the date the financial statements were available to be issued. No significant matters were identified for disclosure during this evaluation.

**REQUIRED SUPPLEMENTARY INFORMATION** 

## **REQUIRED SUPPLEMENTARY INFORMATION**

## SCHEDULES OF CHANGES IN NET PENSION LIABILITY (\$ IN THOUSANDS)

	2016			2015	 2014
Total Pension Liability					
Service cost Interest	\$	17,413 68,599	\$	16,690 67,219	\$ 15,418 66,956
Benefit term changes Differences between expected and actual experience Assumption Changes Benefit payments, including member refunds		(64) (2,897) 1,268 (80,169)		- 12,010 1,224 (79,634)	- - - (78,536)
benefit payments, including member relations		(00,103)		(19,004)	 (70,000)
Net change in total pension liability		4,150		17,509	3,838
Total pension liability - beginning		896,798		879,289	 875,451
Total pension liability - ending	\$	900,948	\$	896,798	\$ 879,289
Plan Fiduciary Net Position					
Contributions: Employer Employee	\$	16,280 16,528	\$	14,499 14,646	\$ 13,288 13,358
Net investment income (loss) Benefit payments, including member refunds Administrative expenses		44,338 (80,169) (1,552)		(10,025) (79,634) (1,648)	25,937 (78,536) (1,548)
Other Net change in plan fiduciary net position		(92) (4,667)		(251) (62,413)	 (529) (28,030)
Plan fiduciary net position - beginning		636,110		698,523	 726,553
Plan fiduciary net position - ending		631,443		636,110	 698,523
Net pension liability - ending	\$	269,505	\$	260,688	\$ 180,766
Plan fiduciary net position as a percentage of the total pension liability		70.09%		70.93%	79.44%
Covered payroll	\$	180,893	\$	170,580	\$ 166,102
Employers' Net Pension Liability as a percentage of covered payroll		148.99%		152.82%	108.83%

Note to Schedule:

This schedule is intended to show 10-year trend. Additional years will be reported as they become available.

## **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULES OF NET PENSION LIABILITY (\$ IN THOUSANDS)

Year Ended	-	Total lension ility (TPL) (a)	Plan iduciary t Position (b)	-	Net Pension bility (NPL) (a-b)	Plan Fiduciary Net Position as a % of TPL (b/a)	Covered Employee Payroll (c)		Employers' NPL as a % of Covered Payroll ((b-a)/c)	
12/31/2016	\$	900,948	\$ 631,443	\$	269,505	70.09%	\$	180,893	148.99%	
12/31/2015	\$	896,798	\$ 636,110	\$	260,688	70.93%	\$	170,580	152.82%	
12/31/2014	\$	879,289	\$ 698,523	\$	180,766	79.44%	\$	166,102	108.83%	

#### **REQUIRED SUPPLEMENTARY INFORMATION**

# SCHEDULES OF EMPLOYERS' CONTRIBUTIONS (\$ IN THOUSANDS)

	 2016	 2015	2015 2014		2013		2012 2011		2010		2009		2008		2007		
Actuarially determined employer contribution	\$ 20,224	\$ 18,856	\$	19,401	\$	20,995	\$	16,373	\$ 11,398	\$	7,084	\$	3,818	\$	3,934	\$	11,603
Actual employer contributions	 16,280	 14,492		13,288		12,094		11,370	 11,973		13,282		27,657		15,613		15,055
Annual contribution deficiency (excess)	\$ 3,944	\$ 4,364	\$	6,113	\$	8,901	\$	5,003	\$ (575)	\$	(6,198)	\$	(23,839)	\$	(11,679)	\$	(3,452)
Covered-employee payroll*	\$ 180,893	\$ 170,492	\$	166,102	\$	161,253	\$	151,603	\$ 159,637	\$	177,093	\$	206,384	\$	208,173	\$	200,739
Actual contributions as a percentage of covered-employee payroll*	9.00%	8.50%		8.00%		7.50%		7.50%	7.50%		7.50%		13.40%		7.50%		7.50%

\*Covered-employee payroll based upon the pensionable payroll reported to the Plan and excludes additional compensation amounts that may need to be reported by the employer.

#### **REQUIRED SUPPLEMENTARY INFORMATION**

#### SCHEDULES OF INVESTMENT RETURNS

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Annual money-weighted rate of return, net of investment expense	7.39%	-1.20%	3.49%	12.66%	13.20%	0.64%	13.35%	15.93%	-23.70%	6.55%

Note to Schedule: Net return percentages are estimates.

#### Notes to Required Supplementary Information For the Year Ended December 31, 2016

*Changes of benefit terms.* The following changes to the plan provisions were reflected in the valuation performed as of January 1, 2016 are listed below:

Under legislation passed in 2013, the Board may adjust the member and employer contribution rate each year by no more than 0.50% each. The contribution rate can fluctuate between 7.5% and 9.0%. The Board increased the contribution rate for both members and employers to 8.0% of pay, effective January 1, 2014, 8.5% of pay, effective January 1, 2015 and 9% effective January 1, 2016.

In addition, legislation in 2013 created a new set of plan provisions for members hired after December 31, 2013, referred to as Plan C. The key differences between Plan B and Plan C are a lower benefit multiplier (1.75% instead of 2.00%) and different requirements for unreduced benefits (age 62 or Rule of 80 rather than age 60 or Rule of 75). These changes are effective for those hired on or after January 1, 2014.

*Changes of assumptions.* New early retirement factors were adopted by the Board in June 2015 to replace the prior factors, which were based upon outdated assumptions. The new factors are being used for the first time in the January 1, 2016 valuation report.

Method and assumptions used in calculations of actuarially determined contributions. The system is funded with fixed contribution rates for members and employers. The actuarially determined contributions in the Schedule of Employer Contributions are calculated as of the beginning of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the employer Actuarially Determined Contribution reported in the most recent actuarial valuation (January 1, 2016):

Entry Age Normal
Level Dollar, Open Period
30 years
5-year Smoothed Market Value
8.00%, including inflation
5.00%, including inflation
3.00%